IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF VIRGINIA Norfolk Division

UNITED STATES OF AMERICA)	
v.)	Criminal Case No. 2:17cr012 (RCY)
ROBERT MICHAEL FALL,)	
Defendant.)	

MEMORANDUM OPINION

This matter is before the Court on Defendant's Motion for Compassionate Release pursuant to 18 U.S.C. § 3582(c)(1)(A) (ECF No. 155) ("Motion for Compassionate Release"), the Response in Opposition by the United States (ECF No. 157), the Reply by the Defendant (ECF No. 158), the Supplemental Response in Opposition by the United States (ECF No. 161), the letter from the Defendant (ECF No. 162), the Supplemental Reply by the Defendant (ECF No. 163), the exhibits related to these documents, and other related filings. The original Motion for Compassionate Release (ECF No. 137) was terminated as supplanted by the Motion for Compassionate Release filed on February 8, 2021, pursuant to the Court's Order of December 8, 2020 (ECF No. 144). The Court has reviewed these documents and all exhibits, and the matter is ripe for disposition. The Court dispenses with oral argument because the materials before it adequately present the facts and legal contentions, and argument would not aid the decisional process. For the reasons that follow, the Court will deny the Motion for Compassionate Release.

I. BACKGROUND

Robert Michael Fall ("the Defendant" or "Fall") was charged in a nine-count second superseding indictment on November 1, 2017. (ECF No. 40.) The United States moved to

dismiss Counts 1, 2, and 9 on January 11, 2018, and that motion was granted on January 12, 2018. (ECF Nos. 71, 73.) By Order issued on January 16, 2018, after a hearing on that same date, the Court denied the Defendant's Motion to Suppress, denied the Motion in Limine Concerning Witnesses' Prior Drug Use, and took other motions in limine under advisement. (ECF No. 80.) The jury trial, as to Counts 3 through 8, began on January 17, 2018. (ECF No. 84). Counts 3, 4, and 5 charged the Defendant with Receipt of Images of Minors Engaging in Sexually Explicit Conduct, in violation of 18 U.S.C. § 2252(a)(2); Count 6 charged the Defendant with Transportation of Images of Minors Engaging in Sexually Explicit Conduct, in violation of 18 U.S.C. § 2252(a)(1); and Counts 7 and 8 charged the Defendant with Possession of Images of Minors Engaging in Sexually Explicit Conduct, in violation of 18 U.S.C. § 2252(a)(4)(B). (ECF No. 40.) On January 22, 2018, the jury returned verdicts of guilty as to Counts 3 through 8. (ECF No. 89.)

According to the Presentence Investigation Report ("PSR"), the statutes for Counts 3 and 6 required a term of imprisonment of a mandatory minimum of five years to a maximum of twenty years, and the statutory maximum sentence for Counts 7 and 8 was up to twenty years.

(PSR, ECF No. 146 ¶ 67.) Shortly before the sentencing hearing, the Court granted the Defendant's Motion to Dismiss Count 8. (ECF No. 104.) The initial advisory Sentencing Guidelines range was 210 to 262 months, but the Honorable United States District Judge Henry C. Morgan granted two objections by the Defendant, resulting in an advisory range of 133 to 168 months, granted a downward variance, and sentenced the Defendant to 96 months of imprisonment on each count, to run concurrently. (ECF Nos. 109, 112, 113, 125.)

In the Motion for Compassionate Release, Fall argues that he is at higher risk for severe illness from COVID-19 due to his obesity and multiple underlying medical conditions, including

hypertension, high cholesterol, and heart conditions. (Mot. Comp. Release at 4-9.) He contends that the BOP is not able to protect its population against COVID-19 and is not able to adequately care for those who contract COVID-19. (*Id.* at 12-13; Reply at 6-8.) The Defendant also contends that his family circumstances, specifically his father's medical conditions, also weigh in favor of his request for compassionate release. (ECF No. 162.) The Defendant seeks immediate compassionate release or, in the alternative, a non-binding recommendation to the BOP that the Defendant be considered for home confinement. (Mot. Comp. Release at 14-17.)

II. LEGAL STANDARD: COMPASSIONATE RELEASE UNDER THE FIRST STEP ACT OF 2018

As amended by the First Step Act, 18 U.S.C. § 3582(c)(1)(A) authorizes courts to "reduce the term of imprisonment" of a defendant for "extraordinary and compelling reasons," "upon motion of the Director of the Bureau of Prisons," or "upon motion of the defendant after the defendant has fully exhausted all administrative rights to appeal a failure of the Bureau of Prisons to bring a motion on the defendant's behalf or the lapse of 30 days from the receipt of such a request by the warden of the defendant's facility, whichever is earlier." 18 U.S.C. § 3582(c)(1)(A)(i). Once the administrative remedies under § 3582(c)(1)(A) have been exhausted or waived, the Court may reduce or modify a sentence when "extraordinary and compelling reasons warrant such a reduction." *Id.* Section 3582(c)(1)(A) also requires courts to consider "the factors set forth in section 3553(a) to the extent they are applicable" and "applicable policy statements issued by the [United States] Sentencing Commission" before granting a sentencing modification. *Id.*

It is settled that the burden is on the defendant to prove that extraordinary and compelling reasons exist for compassionate release under § 3582(c)(1)(A)(i). White v. United States, 378 F.

Supp. 3d 784, 785 (W.D. Mo. 2019). While courts do not "minimize the risks that COVID-19 poses in the federal prison system," the "mere existence of COVID-19 in society and the possibility that it may spread to a particular prison alone cannot independently justify compassionate release, especially considering BOP's statutory role, and its extensive and professional efforts to curtail the virus's spread." United States v. Raia, 954 F.3d 594, 597 (3d Cir. 2020). It is also generally true that "chronic conditions that can be managed in prison are not a sufficient basis for compassionate release." United States v. Molina, No. 3:15cr31, 2021 WL 1323402, at *2 (E.D. Va. Apr. 8, 2021) (citation omitted). "In assessing whether the record shows the existence of extraordinary and compelling reasons for compassionate release, courts consider, inter alia, the guidance of the CDC [Centers for Disease Control and Prevention], and non-binding policy statements of the United States Sentencing Guidelines." Id. "[T]o constitute extraordinary and compelling reasons for compassionate release, medical conditions must be serious." Id. To establish the existence of "extraordinary and compelling" reasons for compassionate release because of COVID-19, a defendant generally must show "both a particularized susceptibility to the disease and a particularized risk of contracting the disease at his prison facility." United States v. White, No. 2:07cr150, 2020 WL 1906845, at *1 n.2 (E.D. Va. Apr. 17, 2020) (quoting *United States v. Feiling*, 453 F. Supp. 3d 832, 840 (E.D. Va. 2020)).

In *United States v. McCoy*, 981 F.3d 271, 276 (4th Cir. 2020), the Fourth Circuit held that "there currently exists no 'applicable policy statement'" because the Sentencing Commission has not issued a policy statement since the passage of the First Step Act. *Id.* at 281. Therefore, until the Sentencing Commission issues an updated policy statement, "district courts are 'empowered

¹ According to his counsel, Fall, age 45, has hypertension, heart problems, high cholesterol, and other conditions, and is obese, placing him "at increased risk for severe illness from Covid-19." (Mot. Comp. Release at 9.)

to consider any extraordinary and compelling reason for release that a defendant might raise." *Id.* at 284 (alteration omitted) (quoting *United States v. Brooker*, 976 F.3d 228, 230 (2d Cir. 2020)).

Although the policy statement in U.S.S.G. § 1B1.13 is no longer binding on this Court after the Fourth Circuit's decision in *McCoy*, many courts are treating § 1B1.13 "as providing useful guidance about how the Court should exercise its discretion under § 3582(c)(1)(A)," but they are not "treat[ing] its provisions as binding." *United States v. Dean*, No. 15-CR-0339(1), 2020 WL 7055349, at *1 (D. Minn. Dec. 2, 2020) (citing *McCoy*, 981 F.3d at 281); *see also United States v. Spencer*, No. 2:11cr30, 2021 WL 713287, at *2 (E.D. Va. Feb. 24, 2021) (noting that "the policy statement in U.S.S.G. § 1B1.13 is no longer binding . . . after . . . *McCoy*," but that "the court finds certain of its provisions useful in addressing [compassionate release motions]").

Section 1B1.13's guidance provides that a defendant's medical conditions, age, family circumstances, or other circumstances, either singly or in combination, can prove sufficiently extraordinary and compelling to justify compassionate release. U.S.S.G. § 1B1.13, application notes 1(A)-(D). It advises that, to be extraordinary and compelling, a defendant's medical conditions must be either "terminal . . . with an end of life trajectory" or must "substantially diminish[] the ability of the defendant to provide self-care within the environment of a correctional facility and from which he or she is not expected to recover." § 1B1.13, application note 1(A).

Similarly, a defendant may be released based on his advanced age when he "is at least 65 years old," "is experiencing a serious deterioration in physical or mental health because of the aging process," and "has served at least 10 years or 75 percent of his or her term of

imprisonment." § 1B1.13, application note 1(B). Defendants may also seek compassionate release based on family circumstances, including when the caregiver of a defendant's minor child has died or become incapacitated, or when the defendant's spouse or partner has become incapacitated and the defendant constitutes the only available caregiver. § 1B1.13, cmt. application note 1(C). Finally, the Sentencing Guidelines contemplate situations in which "there exists in the defendant's case an extraordinary and compelling reason [for compassionate release] other than, or in combination with, [the defendant's medical conditions, age, and family circumstances]." § 1B1.13, cmt. application note 1(D).

Even if extraordinary and compelling reasons exist for a reduction in sentence, § 3582(c)(1)(A) requires courts to consider "the factors set forth in section 3553(a) [of Title 18] to the extent they are applicable" and "applicable policy statements issued by the [United States] Sentencing Commission" before granting a sentence modification. To that end, § 3553(a) requires courts to consider, among other factors, the nature and circumstances of the underlying offense and the history and characteristics of the defendant, as well as the need for the sentence imposed to reflect the seriousness of the offense, promote respect for the law, provide just punishment, afford adequate deterrence and protect the public from further crimes of the defendant. 18 U.S.C. § 3353(a)(1)-(2).

The Fourth Circuit provided additional guidance in *United States v. Kibble*, 992 F.3d 326 (4th Cir. 2021). It explained that the district court must "reconsider[] the § 3553(a) factors in view of the extraordinary and compelling circumstances present in [the defendant's] case." *Id.* at 332. In his concurring opinion, Chief Judge Gregory makes it even more clear that the district court may not "fulfill its duty to reconsider the § 3553(a) factors by merely recounting the considerations that supported the original sentence." *Id.* at 335 (Gregory, C.J., concurring).

"Section 3582(c)(1) necessarily envisions that the § 3553(a) factors may balance differently upon a motion for compassionate release than they did at the initial sentencing." *Id.* "If a district court's original § 3553(a) analysis could always prove that a sentence reduction would intolerably undermine the § 3553(a) factors, then 18 U.S.C. § 3582(c)(1) would, in effect, be a nullity." *Id.* Judge Gregory notes that "[a] day in prison under the current conditions is a qualitatively different type of punishment than one day in prison used to be," and that "[t]hese conditions, not contemplated by the original sentencing court, undoubtedly increase a prison sentence's punitive effect." *Id.* at 336.

Courts must also consider "evidence of rehabilitation and other post-conviction conduct." *United States v. Brown*, No. 3:90cr113, 2021 WL 3206548, *2 (E.D. Va. 2021) (citing *United States v. Martin*, 916 F.3d 389, 397–98 (4th Cir. 2019) (requiring consideration of post-conviction evidence and statutory sentencing factors in the context of a sentence reduction sought pursuant to § 3582(c)(2)); *United States v. McDonald*, 986 F.3d 402, 412 (4th Cir. 2021) (extending *Martin* to motions filed pursuant to § 3582(c)(1)(B))). The *Brown* decision also notes that a defendant's "rehabilitation alone does not provide sufficient grounds to warrant a sentence modification." *Id.* (citing 28 U.S.C. § 994(t)).

Additionally, the Sentencing Commission has advised courts to consider whether, based on the factors set forth in 18 U.S.C. § 3142(g), a defendant would present a danger to the safety of any other person or to the community if released.² U.S.S.G. § 1B1.13(2). As noted herein,

² As modified in the context of a compassionate release motion, before releasing a defendant, courts should consider: (1) the nature and circumstances of the offense of conviction, including whether the offense is a crime of violence, a violation of § 1591, a terrorism offense, or an offense involving a minor victim, controlled substance, firearm, explosive or destructive device; (2) the weight of the evidence against the defendant; (3) the history and characteristics of the defendant, including his or her character, physical and mental condition, family and community ties, financial resources, history of substance abuse and criminal history, as well as whether at the time of the instant offense, the defendant was on a period of probation, parole or other form of release; and, (4) the nature and seriousness of the danger to any person or the community that would be posed by the defendant's release. 18 U.S.C. § 3142(g)(1)-(4).

pursuant to *United States v. McCoy*, the policy statement is not binding, but it provides useful guidance.

Ultimately, the Court may reduce a defendant's sentence under § 3582(c)(1)(A) only after (1) the defendant establishes an extraordinary and compelling reason for the reduction, and (2) the Court finds that a reduction in the defendant's sentence would not undermine the relevant § 3553(a) factors and any applicable policy statements issued by the Sentencing Commission.

III. ANALYSIS

The parties agree that Fall has satisfied the exhaustion requirement. But, after a careful review of the motion, memoranda, exhibits, and other related documents, the Court concludes that Fall's health conditions do not support a finding of extraordinary and compelling reasons for a reduction in his sentence. The medical records indicate that Fall is obese, has hypertension, an enlarged prostate, GERD, back issues, undiagnosed heart issues, and high cholesterol, but a review of the medical records indicates that these conditions appear to be well-managed. (ECF Nos. 140, 155-2, 168.) The CDC provides guidance regarding certain medical conditions and distinguishes between individuals with certain conditions who "are more likely to get severely ill from COVID-19" and those whose conditions "can make you more likely to get severely ill from COVID-19." See People with Certain Medical Conditions | CDC (Updated Aug. 20, 2021). According to the CDC, hypertension "can make you more likely to get severely ill from COVID-19." But where a defendant is receiving medical treatment to manage his hypertension, courts have found that this condition does not establish a particularized susceptibility to COVID-19. See United States v. Reid, No. 2:02cr172, 2020 WL 7318266, at *2 (E.D. Va. Dec. 10, 2020); Barrett v. United States, No. 4:15cr47, 2020 WL 6206008, at *3 (E.D. Va. Oct. 22, 2020). Fall is currently receiving medical treatment for his hypertension. (ECF No. 168 at 2, 9, 12, 14, 18,

20, 75.) With regard to Fall's obesity, this condition also makes him more likely to get severely ill from COVID-19, according to the CDC. The CDC also indicates that "[t]he risk of severe COVID-19 illness increases sharply with elevated BMI." *See* People with Certain Medical Conditions | CDC (Updated Aug. 20, 2021). However, Fall's weight means that he barely qualifies as obese, and BOP medical personnel have encouraged Fall to exercise and try to lose weight. (ECF No. 168 at 34, 36, 40). Even considering all of Fall's medical conditions and his family situation, they do not establish an extraordinary and compelling reason for his compassionate release.

In addition, according to BOP records, Fall refused to be vaccinated on March 1, 2021. (ECF No. 161-1.) Although Fall has the right to decline vaccination, "he cannot simultaneously claim that he must be released because of the risk of complications while refusing a vaccine that could virtually eliminate that risk." *United States v. Jackson*, No. 15cr260(7), 2021 WL 806366, at *2 (D. Minn. Mar. 3, 2021); *see also United States v. Williams*, No. CR-17-1279-1, 2021 WL 321904, at *3 (D. Ariz. Feb. 1, 2021) (finding that the defendant's refusal of the vaccine was "inconsistent with his position that he believes he is at increased risk from the virus.").

Fall is housed at FCI Petersburg Low. There are currently no positive inmate cases at that facility, and there is one positive staff case; no inmates or staff at that facility have died of COVID-19, and there have been a total of 246 inmates and 39 staff members who tested positive and recovered, according to data available at www.bop.gov/coronavirus/ (updated daily at 3:00 p.m.) (last visited October 5, 2021). Fall cannot establish a particularized risk of contracting COVID-19 at FCI Petersburg Low given the very low number of positive cases there.

Accordingly, the Court finds that Fall has not established an extraordinary and

compelling reason for a reduction in his sentence.

Moreover, even if the Court found that Fall had established an extraordinary and

compelling reason for a reduction in his sentence, the Court does not, in its discretion, find a

reduction in sentence to be appropriate under the relevant § 3553(a) factors and non-binding

policy statements. The Court finds that a reduction in Fall's sentence would undermine the

relevant § 3553(a) factors. In particular, a reduction in Fall's sentence would undermine the

need for the sentence to reflect the seriousness of the offense, promote respect for the law,

provide just punishment, and afford adequate deterrence, given the nature and circumstances of

the underlying offenses, and Fall's history and characteristics. At the sentencing hearing, Judge

Morgan granted Defendant's objections, although he noted that he could rule either way with

regard to the obstruction of justice enhancement (ECF No. 125 at 6, 22-23), stating in part,

"[q]uite frankly, the Court believes that the defendant is the one who hid the computer, and the

Court feels it's entitled to make that inference from the evidence," and "I believe it was him that

did it," but Judge Morgan chose not to apply that enhancement and one other. Thereafter, Judge

Morgan also granted a downward variance. Fall's current sentence is reasonable and

appropriate, and it is no greater than necessary to achieve the objectives of § 3553(a).

IV. CONCLUSION

For the reasons set forth herein, Fall's Motion for Compassionate Release will be denied.

An appropriate Order shall issue.

Norfolk, Virginia

Date: October 7, 2021

Roderick C. Young

United States District/Judge

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